

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 ACDE-00 AEC-11 CIAE-00 H-03

INR-11 IO-14 L-03 NSAE-00 OIC-04 OMB-01 PA-04 PM-07

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SECDEF WASHDC PRIORITY

INFO USMISSION NATO

AMEMBASSY BONN

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USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0254

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: REPORT OF AD HOC GROUP MEETING
OF SEPTEMBER 23, 1974

1. BEGIN SUMMARY. AT ITS SEPTEMBER 23 MEETING, UNDER
FRG CHAIRMANSHIP, THE AD HOC GROUP (AHG) APPROVED THE
TEXT OF CANADIAN AND ITALIAN STATEMENTS TO BE GIVEN
SEPTEMBER 24 AT THE FIRST PLENARY MEETING OF THIS ROUND.
THE CANADIAN STATEMENT CONTAINS THE "ALL-PARTICIPANTS"
FORMULA WITH REGARD TO PHASING. THE ITALIAN STATEMENT,
WHICH ITALIANS TOOK THE INITIATIVE TO RAISE AND GROUP
APPROVED AFTER DISCUSSION, WILL BE DELIVERED AFTER
THE CANADIAN STATEMENT AT THE SEPTEMBER 24 PLENARY,

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RESPONDS TO AND REJECTS THE JULY 17 HUNGARIAN

PLENARY STATEMENT RELATING THE STATUS OF HUNGARY
IN THE NEGOTIATIONS TO THAT OF ITALY. THE AHG
ALSO APPROVED THE CHAIRMAN'S WEEKLY REPORT TO
THE NAC (TEXT MBFR VIENNA 0251), WHICH ENUMERATES
SPECIFIC ITEMS ON WHICH COUNCIL GUIDANCE IS
URGENTLY NEEDED. NEXT AHG MEETING SCHEDULED FOR SEPTEMBER 25. END SUM
MARY.

CANADIAN STATEMENT AT SEPTEMBER 24 PLENARY

2. THE CHAIRMAN OF THE DRAFTING GROUP (DUTCH
DELOFF FOERSTER) INTRODUCED THE DRAFT CANADIAN
PLENARY STATEMENT AND REFERRED TO RESERVATIONS
OF THE FRG DEL CONCERNING INCLUSION OF THE "ALL
PARTICIPANTS" CLAUSE IN THE TEXT. AFTER SOME
DISCUSSION, THE AHG DECIDED TO INCLUDE THE "ALL
PARTICIPANTS" FORMULA IN A FOR CORRESPONDING TO THE
GUIDANCE RECEIVED FROM NATO. AFTER SOME SLIGHT
EDITORIAL CHANGES, THE AHG APPROVED THE TEXT OF THE
PLENARY STATEMENT.

ITALIAN STATEMENT AT SEPTEMBER 24 PLENARY

3. SPEAKING FROM INSTRUCTIONS, ITALIAN REP (CAGIATI)
RECALLED THAT AT THE JULY 17 PLENARY HUNGARIAN REP
(PETRAN) HAD REITERATED THE UNCHANGED EASTERN POSITION
ON HUNGARY'S "SPECIAL STATUS" AND HAD ASSERTED THAT
THE HUNGARIANS WOULD "PARTICIPATE IN THE NEGOTIATIONS
AS PARTICIPANTS WITH FULL RIGHTS ONLY IN THE EVENT
OF ITALY ACTING SIMILARLY (SEE MBFR VIENNA
0176). CAGIATI NOTED THAT THE ITALIANS WERE RE-
LUCTANT TO MENTION THE HUNGARIAN SUBJECT TOO OFTEN.
BUT NOW THAT THE ISSUE HAD BEEN INTRODUCED IN SUCH
FORM IN A PLENARY, THE ITALIAN GOVERNMENT BELIEVES
IT NECESSARY FIRMLY TO REJECT THE HUNGARIAN QUID-PRO
QUO THESIS IN A PLENARY SESSION. THIS SHOULD BE
DONE AT THE SEPTEMBER 24 PLENARY, FOLLOWING THE
ALLIED PRESENTATION. CAGIATI THEN CIRCULATED A SHORT
TEXT PREPARED BY THE ITALIAN DELEGATION.

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4. IN THE GENERAL DISCUSSION WHICH FOLLOWED, UK REP (ROSE)
TOOK INITIATIVE TO WELCOME THE PROPOSED ITALIAN
PLENARY INTERVENTION AND STRONGLY URGED THAT AD HOC GROUP
SUPPORT IDEA, BUT SAID IT SHOULD BE MADE AS AN AHG
STATEMENT, RATHER THAN A NATIONAL STATEMENT, AS
DRAFTED. CAGIATI AGREED.

5. US DEPREP SAID HE WAS CERTAIN THAT THE ITALIAN

AUTHORITIES HAD CAREFULLY CONSIDERED THE PROS AND CONS OF SUCH A STATEMENT, BUT NOTED THAT PETRAN HAD INFORMED ALL WESTERN PARTICIPANTS THAT HE HAS STANDING INSTRUCTIONS TO RESPOND WHENVER HUNGARY IS MENTIONED BY THE ALLIES. US DEPREP SAID IT IS NOT TO OUR ADVANTAGE IF THE SUBJECT BECOMES A CONSTANT PLENARY THEME. IT MIGHT BE BETTER NOT TO RESPOND, AND THUS AVOID PROVOKING A FURTHER HUNGARIAN STATEMENT. ITALIAN REP SAID HE UNDERSTOOD THIS POINT AND WOULD HAVE BEEN HAPPIER IF PETRAN HAD NOT RAISED THE ISSUE IN HIS JULY 17 STATEMENT. BUT THE ITALIANS FEEL THAT THEY NOW MUST GO ON RECORD WITHHDHEIR REJOINDER. HOWEVER, CAGIATI SAID IT IS NOT THE ITALIAN INTENTION TO BRING UP THIS MATTER EVERY TIME THE OTHER SIDE MENTIONS ITALY. IN RESPONSE TO THE QUESTION BY THE US DEPREP WHETHER ITALY WILL THEN NOT FEEL OBLIGED TO REPLY IF PETRAN REACTS AGAIN, CAGIATI SAID HIS GOVERNMENT FELT IT WAS SUFFICIENT TO MAKE ITS POINT CLEARLY ON THIS ONE OCCASION, AND THEN LEAVE ONCE THE ISSUE ALONE.

6. CANADIAN REP (GRANDE) EXPRESSED CONCERN THAT THE ITALIAN STATEMENT MADE IN THE NAME OF THE AHG COULD PREJUDGE NAC REACTION TO THE GROUP'S JULY 23 REQUEST TO THE COUNCIL ON HUNGARY, NAMELY, WHAT IF ANYTHING SHOULD BE SAID ON THE ISSUE. ITALIAN REP RESPONDED THAT THE PROBLEM DOES NOT ARISE BECAUSE THE DRAFT ITALIAN STATEMENT PRIMARILY ADDRESSES THE STATUS OF ITALY RATHER THAN THAT OF HUNGARY, WHICH IS KEPT OPEN PENDING NAC GUIDANCE. SPEAKING IN HIS FRG NATIONAL CAPACITY, CHAIRMAN (BEHREND) THOUGHT IT WOULD BE USEFUL TO RESPOND TO PETRAN. BUT BEHREND WENT ON TO REMIND THE GROUP ABOUT THE TENUOUS ARRANGEMENT

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REACHED ON THE HUNGARIAN ISSUE IN THE PRELIMINARY NEGOTIATIONS, AND TO WARN THAT ALLIES HAVE TO HOLD

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INFO OCT-01 EUR-25 ISO-00 ACDE-00 AEC-11 CIAE-00 H-03

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MBFR NEGOTIATIONS

FROM US REP MBFR

THE OTHER SIDE TO THAT ARRANGEMENT. HE THOUGHT SOME PASSAGES IN THE DRAFT ITALIAN STATEMENT WOULD IN EFFECT RETURN TO THE DEBATE ON THIS ISSUE AT THE PRELIMINARY TALKS. UK REP SUGGESTED DELETION OF A PARAGRAPH RECALLING THAT THE WEST ORIGINALLY PROPOSED TO INCLUDE HUNGARY IN THE AREA OF REDUCTIONS IN ORDER "TO BALANCE THE EXTENSION TO THE BENELUX COUNTRIES OF THE CENTRAL EUROPEAN ZONE." AFTER ADDITIONAL DISCUSSION, THIS PARAGRAPH WAS DELETED.

7. THE BELGIAN REP (ADRAENSSSEN) PROPOSED THAT THE STATEMENT BE MADE IN THE SECOND PLENARY TO MAKE IT APPEAR MORE ROUTINE AND INCREASE CHANCES OF AVOIDING RESPONSE. ROSE FELT THAT THE STATEMENT COULD BE PUT
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AT THE END OF THE ALLIED PLENARY PRESENTATION. ROSE THOUGHT THAT HOLDING OVER THE STATEMENT TO THE NEXT PLENARY MIGHT IMPLY MORE IMPORTANCE THAN ALLIES WANT TO ATTACH TO THE MATTER. UK REP SUGGESTED THAT WE PRESENT THE STATEMENT ON SEPTEMBER 24, AND US DEPREP PROPOSED SOME MINOR CHANGES IN THE TEXT TO SHOW THAT THE ALLIES ARE RAISING THE ISSUE AT THE PLENARY FOLLOWING

THE ONE AT WHICH PETRAN MADE HIS INTERVENTION. CAGIATI AGREED TO THESE SUGGESTIONS.

8. DANISH REP (BELLING) SAID HE THOUGHT IT WOULD BE ACCEPTABLE TO REFER TO THE MAY 14, 1973, PRELIMINARY NEGOTIATIONS PLENARY STATEMENT ON THE HUNGARIAN ISSUE, BUT THAT HIS GOVERNMENT WOULD PREFER TO OMIT A PASSAGE IN THE TEXT MENTIONING THAT HUNGARY IS ADJACENT TO THE TERRITORY OF A DIRECT PARTICIPANT AND IS THUS PART OF CENTRAL EUROPE. THIS STATEMENT COULD PERTAIN TO DENMARK AND FRANCE. US DEPREP RECALLED FOR THE GROUP THAT HUNGARY HAD STATED IT WOULD BECOME A DIRECT PARTICIPANT ONLY ON THE BASIS OF ITS "WELL-KNOWN-DEMANDS, INCLUDING DIRECT ITALIAN PARTICIPATION. US DEPREP POINTED OUT THAT THE SOVIETS CONSIDER THAT THEIR FORCES IN HUNGARY BELONG TO THE PACT'S SOUTHERN GROUPING, AS DO ITALY'S IN THE NATO CONTEXT; HENCE MOSCOW ASSERTS A CERTAIN STRATEGIC EQUIVALENCE. TURKISH REP (TUREL) SUPPORTED THE DANISH EXPRESSIONS OF CONCERN, WITH CAGIATI REJOINING THAT THE ITALIAN STATEMENT DID NOT TALK ABOUT ANY EFFECTS ON THE FLANKS. BEHREND, IN HIS FRG NATIONAL CAPACITY, SAID THE DANISH POINT WAS WELL TAKEN, SINCE FOR EXAMPLE SCHLESWIG-HOLSTEIN IN THE FRG AND PART OF DENMARK ARE BOTH IN ONE NATO COMMAND.

9. AFTER FURTHER DISCUSSION, ITALIAN REP AGREED TO DROP THE SENTENCE ON CONTIGUOUS TERRITORIES AND TO ACCEPT A MORE INDIRECT FORMULATION PROPOSED BY UK REP, WHICH NOTES THAT ITALY, "IN CONTRAST TO HUNGARY", IS "GEOGRAPHICALLY SEPARATED FROM THE AREA OF REDUCTIONS". DANISH REP ALSO ACCEPTED THIS FORMULA. TOGETHER WITH OTHER MINOR CHANGES THE ITALIAN STATEMENT WAS APPROVED BY THE AHG, AND WILL BE PRESENTED BY THE ITALIAN REP AT THE SEPTEMBER 24 PLENARY, WHERE HE WILL ASK TO SPEAK AFTER THE ALLIED PRESENTATION IS COMPLETED.

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DISCUSSION OF AHG CHAIRMAN'S WEEKLY REPORT, SEPTEMBER 16-21

10. AHG CHAIRMAN (BEHREND) INVITED DISCUSSION ON THE CHAIRMAN'S REPORT PREPARED BY THE DANISH DELEGATION. UK AND FRG REPS AND US DEPREP ALL STATED THAT PARAGRAPH 6, ENUMERATING ITEMS ON WHICH URGENT GUIDANCE WAS REQUESTED, SHOULD BE REPHRASED IN A MORE NEUTRAL CAST THAN AS DRAFTED. AFTER SOME DISCUSSION, THIS WAS DONE AND THE REPORT WAS APPROVED (TEXT MBFR VIENNA 0251).

EXPLANATORY DISCUSSION OF RECENT US LEGISLATION

11. AT THE REQUEST OF US REP, US DELOFF (CLARKE) REPORTED TO THE GROUP ON DETAILS OF RECENT U.S. LEGISLATION REQUIRING A WORLD-WIDE 12,500-MAN FORCE REDUCTION. CLARKE RECALLED THAT THE APPROPRIATIONS BILL REQUIRES A 12,500-MEN TOTAL OVERSEAS FORCES REDUCTION BY JULY 1, 1975 AND STATED THAT THE US WILL ACCOMPLISH THIS BY EFFECTING REDUCTIONS ALREADY PLANNED, AND MAINLY WITH RESPECT TO US FORCES IN THE PACIFIC. THE US WILL NOT REDUCE EITHER AIR OR GROUND MANPOWER IN THE NGA, EXCEPT IN THE CONTEXT OF A RECIPROCAL AGREEMENT WITH THE EAST. CLARKE ALSO EXPLAINED THE NUNN AMENDMENT, STRESSING THAT IT PERMITS SECDEF TO INCREASE COMBAT COMPONENTS BY THE AMOUNT OF SUPPORT FORCES REDUCED. EXISTING LEGISLATION REQUIRES 6,000 SUPPORT SPACES TO BE REDUCED BY JULY 1, 1975, AND ANOTHER 12,000 TO BE CONVERTED BY JULY 1, 1976. CLARKE AND US REP SAID THERE WILL BE NO REDUCTION IN US STRENGTH IN THE REDUCTION AREA AS A RESULT OF THE ABOVE LEGISLATION.

PLENARY AND INFORMAL SCHEDULES

12. BELGIAN REP (ADRIAENSSEN) REPORTED ON HIS CONTACT WITH POLISH REP (STRULAK) CONCERNING THE TIMING OF THE INITIAL PLENARY AND INFORMAL MEETINGS. STRULAK INDICATED THAT EASTERN DELEGATIONS, HAVING JUST ARRIVED IN VIENNA, PREFERRED A 3:30 P.M. PLENARY MEETING ON SEPTEMBER 24, IN AN APPARENT EFFORT TO LOOK BUSY; AHG
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AGREED TO THIS TIME. BELGIAN REP REPORTED THAT AT THE MOMENT THE OTHER SIDE WAS NOT ABSOLUTELY SURE THAT CZECHOSLOVAK REP'S (KLEIN) SPEECH WOULD BE READY IN TIME. CONCERNING THE INFORMALS, US DEPREP REMINDED THE GROUP IT HAD AGREED THAT IF THERE IS A SEPTEMBER 24 PLENARY, THE INFORMAL SHOULD BE ON SEPTEMBER 26 UNLESS THE EAST OBJECTS. AHG CHAIRMAN (BEHRENDT) SAID BELGIAN REP SHOULD SUGGEST THAT THE INFORMAL BE HELD ON THURSDAY, SEPTEMBER 26, BUT NOT TO INSIST ON THAT DATE IF THE EAST IS NOT READY.

13. NEXT AD HOC GROUP MEETING IS SCHEDULED FOR WEDNESDAY, SEPTEMBER 25, AT 10:30 A.M. AND WILL DEAL WITH A REVIEW OF PLENARY STATEMENTS AND POSSIBLE TALKING POINTS FOR THE NEXT INFORMAL. RESOR

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